Capstone Concept for Joint Operations Revision Process Approach

Joint Staff / J7
Joint Experimentation, Transformation and Concepts Division

25 JUNE 2007

Joint Staff/J7/JETCD/703-695-9112

Purpose and Agenda

Purpose: To socialize the approach for the revision of CCJO.

AGENDA

1. **CCJO Perception and Revision Goal**
2. **CCJO Purpose**
3. **Approach**
4. **Concept Community**
5. **Revision Process Objectives**
    a. **Pre-Revision and Revision Sources**
    b. **Pre-Revision Steps**
6. **Proposition**
    a. **Essential Elements of Analysis**
    b. **CCJO Scope**
    c. **CCJO Perception**
    d. **Concept Community**
    e. **CCJO 360 degree Analysis**
7. **Development Proposed Way Ahead**

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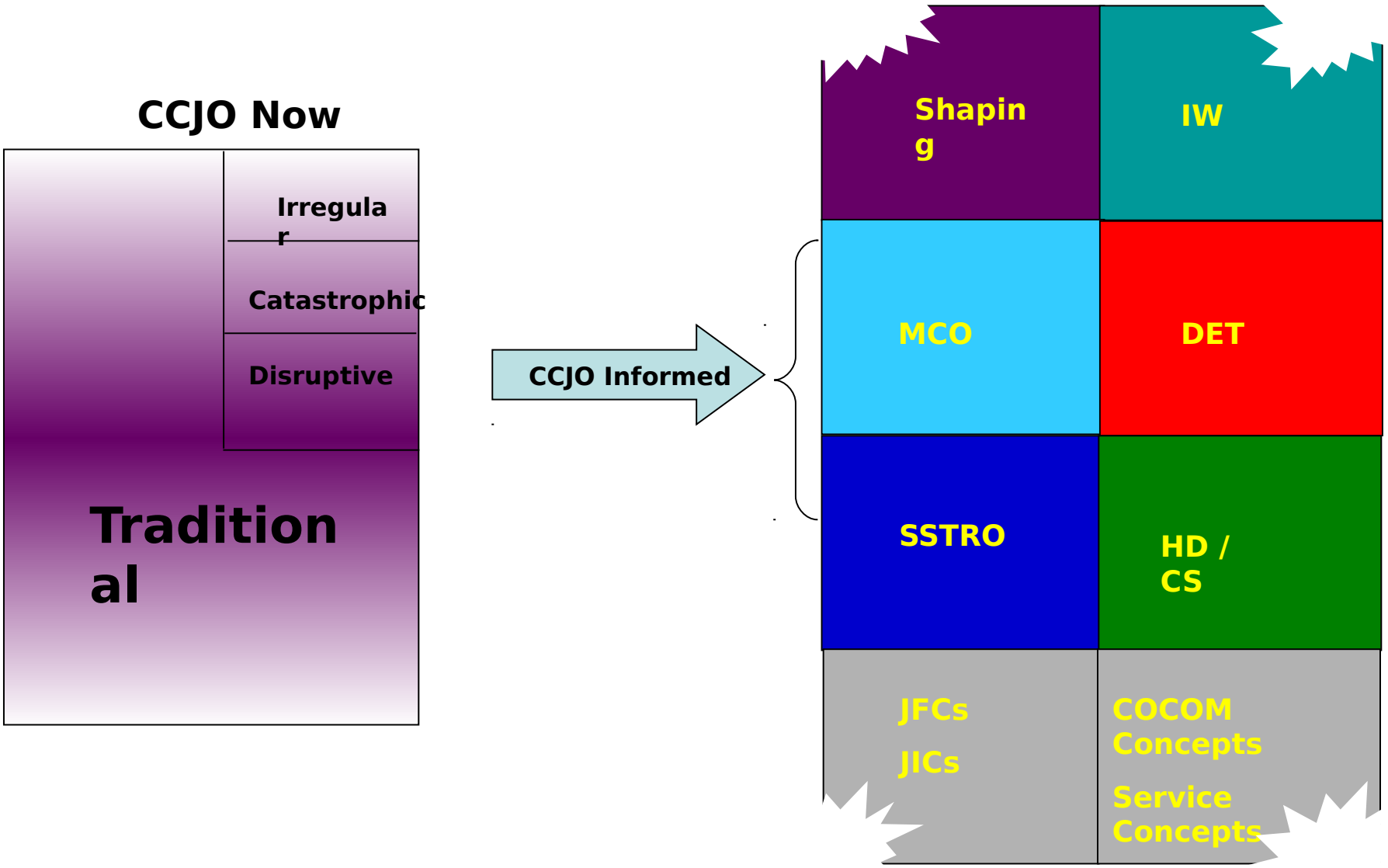
CCJO Perception



CCJO REVISION GOAL

CCJO Revised

Traditional	Irregular
Catastrophic	Disruptive

Informed / Influenced

Shaping	IW
MCO	DET
SSTRO	HD / CS
JFCs JICs	COCOM Concepts Service Concepts

CCJO - What it is / What it isn't

CCJO is …	CCJO is not …
DOD Contribution to Unified Action across the ROMO	The Interagency capstone concept
A description of how DoD will support the achievement of National Strategic objectives	National Strategic guidance, policy or future doctrine development
Broad description of how the future joint force will operate 8-20 years in the future and capabilities required to do so	An approach to the conduct of current operations
Operational guidance for future joint and service concepts	An encompassing document for all joint force issues

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Approach

Purpose: **To establish a deliberate framework for the revision efforts of the Capstone Concept for Joint Operations.**

Method: ***We will accomplish CCJO revision through a deliberate and event driven approach refined with decision points that enable maximum concept community participation / interaction, interagency involvement and facilitates expedient resolution throughout the process.***

Endstate: **A refined Capstone Concept that fully incorporates future operational challenges, remains a central guide for other concept development and potentially informs strategy and other joint force processes, procedures and /or programs.**

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Revision Community

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Revision Process Objectives

1. **Improvement**
    a. **Addresses all four challenges equally**
    b. **Future focus**
    c. **Assessable**
2. **Direction**
    a. **Each step of process fully developed**
    b. **Each step of process wargamed**
    c. **Process flexibility…branches and sequels**
    d. **Process simplicity but not simplified**
3. **Buy in**
    a. **Early and often**
    b. **Community identification / role delineation**
    c. **Theme (one theme…one product)**
    d. **Gain / Retain consensus momentum; acceptance**

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Revision Sources

Key sources of revision impetus:

a. CJCSI 3010.02B

b. JOpsC Assessment / Experimentation

   i. CCJO Survey

   ii. Assessment of CCJO Solution Application

   iii. Assessment of JOC Ends, Ways, Means

   iv. Joint Command and Control Structure Evaluation

   v. International Red Team (Project Mirror II)

   vi. IDA Study Review

   vii. IDA Experimentation Review

c. Strategic Guidance Review

d. Joint Capabiity Areas (JCAs)

e. Joint Operating Environment (plus classified docs)

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Pre-Revision Step

1

Pre-Revision Analysis

a. **Analyze strategic guidance (gather intent)**
b. **Review IPB (JOE)**
c. **Identify required Facts and Assumptions**
d. **Identify specified, implied and essential actions**
e. **Identify constraints**
f. **Develop Proposition**

Mechanism: Internal assessment

2

COA Development

a. **Generate Options / Solutions**
b. **Option / Solution Analysis (wargame) and decision**
c. **Refine way forward**
   - **Refine branches and sequels**

Mechanisms: Internal assessment, community buy-in

3

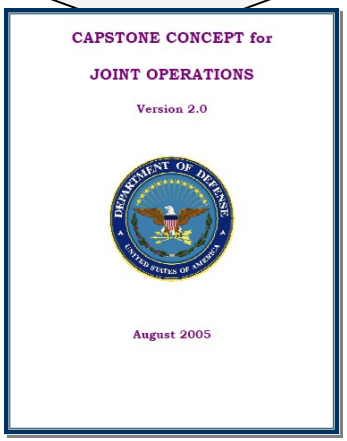
Revision Execution

a. **Initial Analysis**
b. **Develop Outline**
c. **In Progress Review (OPSDEPS)**
d. **Write Initial Draft**
e. **Red Team Review**
   - **Update Concept**
f. **Planner Level Review**
g. **LOE / Wargame (if app)**
   - **Update Concept**
h. **G/FO Level Review**
i. **Comment Resolution Conference**
j. **Final Draft for Approval**

Mechanisms: JSAP/ IPR / Workgroup

Proposition

To revise a capstone concept whose purpose is to lead force development and employment primarily by providing a broad description of how the future joint force will operate. The focus of CCJO revision efforts are designed to project conceptual yet relevant ideas about joint force warfighting and capabilities across the range of military operations in the far term as aim points to guide evolutionary and / or revolutionary change within the joint force.



SCOPE

MIL PROBLEM

SOLUTION:

CENTRAL IDEA
Systems View
Fundamental Joint Actions
Supporting Ideas
JF Characteristics

Framework (current)

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Proposition

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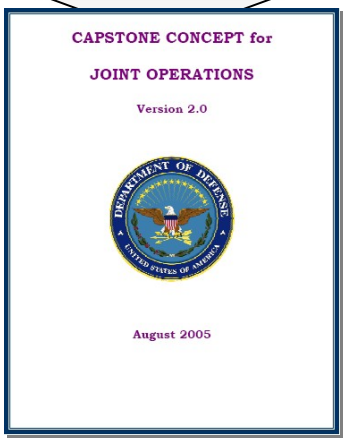

SCOPE

MIL PROBLEM Address other challenges in equal measure

SOLUTION:

CENTRAL IDEA
Systems View
Fundamental Joint Actions
Supporting Ideas
Revised Joint Force Characteristics
Joint command and Control
Interagency

Framework (Revision)

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Essential Elements of Analys

- **EEA 1 – What are the necessary insights that drive revision efforts? (if any)**
- **EEA 2 - What insights provide focus to the revision efforts?**
- **EEA 3 – What are the critical barriers / constraints to revision efforts?**
- **EEA 4 – What are the key events / actions that need detailed development IOT achieve / retain revision momentum? Where are the decision points?**

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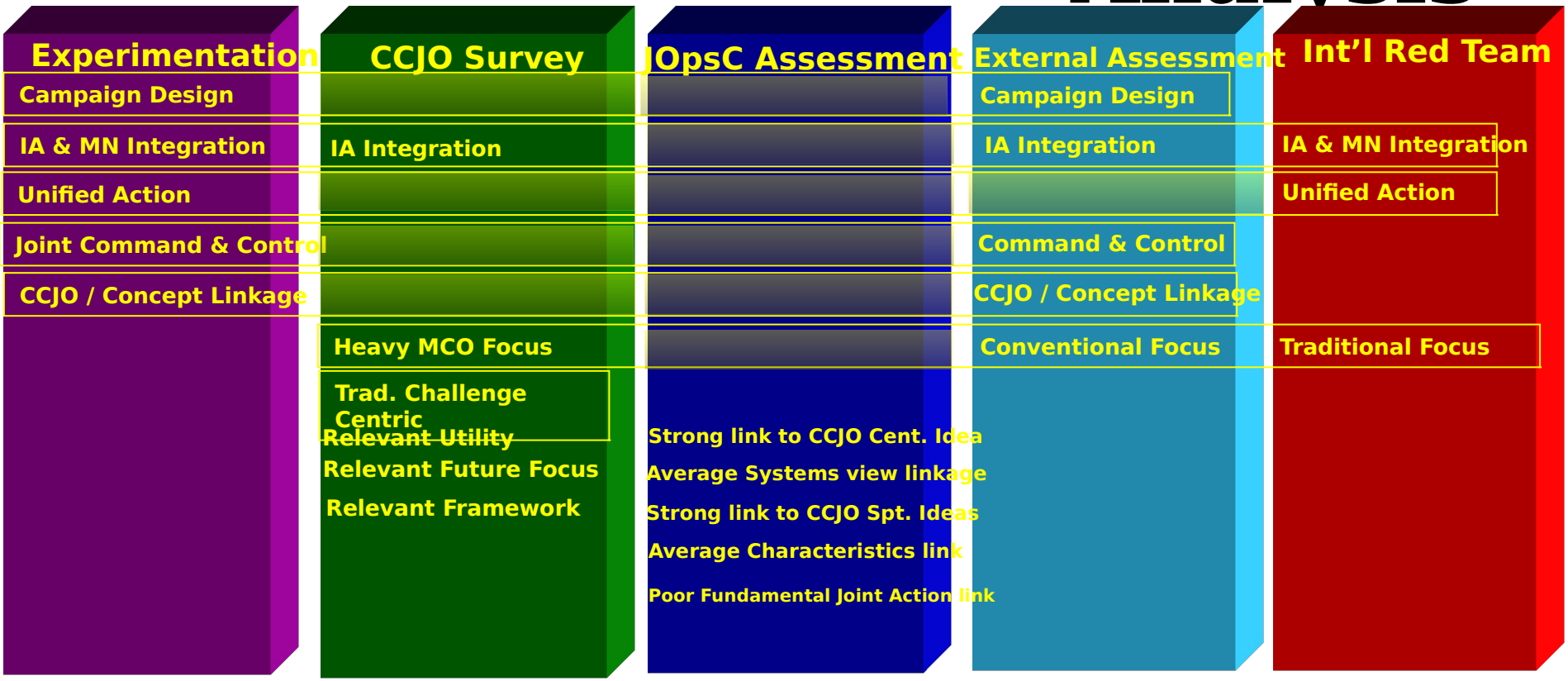
CCJO 360 Analysis



What are the Threads?

Analysis Key Insights

Key CCJO Insights:

1. Lacks clear integration of Interagency and Multinational aspects
2. Traditional challenge and Major Combat Operation centric
3. Lacks focus on Joint Command and Control
4. Needs refinement of Unified Action concept/ideas
5. Linkage of other concepts
6. Valid solution application
7. Relevant framework and utility
8. Campaign Design

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Way Ahead

Key Events:

1. **JCSG – as per agenda**
   - **Information dissemination**
2. **Initial Writing Team Meeting**
   - **SA/SU – "Form & Storm"**
3. **Writing Team Workshops 1 & 2**
   - **Objective driven**
     - **Proposal / Outline**
     - **Drafts**
     - **Briefs**
4. **Exploratory Wargame 1 & 2**

Way Ahead Blueprint:

- **JCSG:**
  - **Community socialization**
  - **Community Feedback (Early JUL)**
- **Initial Writing Team Meeting**
  - **End of JUL / Early AUG**
- **Writing Workshops I and II**
  - **Mid SEP / Early OCT**
  - **Delayed Start: Initial Meeting**
- **Exploratory Wargame I and II**
  - **TBD as necessary during development**

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Community Feedback

Community Feedback (Early JUL):

- **Method:**
  - **"Distributed"**
  - **Email Distribution**
- **Format:**
  - **General and illustrative comments (framework provided by J-7)**
- **Framework:**
  - **CCJO Framework**
  - **Pre-revision Framework**
    - **Comments / Recommendations**
  - **Execution Framework (per CJCSI 3010)**
    - **Comments / Recommendations**
  - **Revision Execution**
- **Results**
  - **Feedback analyzed at first writing team meeting**

QUESTIONS?

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